| Proposed Rule | Final Rule |
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| Would not define any terms | Defines the terms "amendment," "GRAS," "GRAS notice," "notified substance," "notifier," "qualified expert," "supplement," "we, our, and us," and "you and your." |
| Referred to a "GRAS determination" | Refers to a "GRAS conclusion" or "conclusion of GRAS status" |
| Referred to the statutory GRAS provision as an "exemption" | Refers to the statutory GRAS provision as an "exclusion" |
| Would not use "Plain Language" techniques as outlined in a Presidential Memorandum dated June 1, 1998 (Ref. 21) and in "Improving Electronic Dockets on Regulations.gov and the Federal Docket Management System: Best Practices for Federal Agencies" (Ref. 22) | Uses "Plain Language" techniques such as pronouns and short regulatory sections |
| Was silent on whether a GRAS notice could incorporate specifically identified data and information previously submitted to CFSAN or CVM | Expressly provides for incorporation into a GRAS notice specifically identified data and information previously submitted to CFSAN or CVM |
| Would not specify individual parts of a GRAS notice | Specifies the seven parts of a GRAS notice |
| Would require three paper copies of a GRAS notice | Provides that you may submit a GRAS notice either in electronic format that is accessible for our evaluation or on paper. If you send your GRAS notice on paper, a single paper copy is sufficient. |
| Referred to dated and signed statements in a GRAS notice as a "claim" | Refers to dated and signed statements in a GRAS notice as "signed statements" |
| Assumed that a notice will not contain any information that is protected from public disclosure under the FOIA | Specifies that a GRAS notice must not include any information that is trade secret or confidential commercial information in certain sections of the signed statements, but does not otherwise prohibit the submission of information that is protected from public disclosure under the FOIA. |
| Would require that the "common or usual name" of the notified substance | Requires an "appropriately descriptive term" for the notified substance |
| Would not require GRAS notice to state view as to whether any data and information in the GRAS notice are exempt from disclosure under the FOIA | Requires GRAS notice to state view as to whether any of the data and information in the GRAS notice are exempt from disclosure under the FOIA (<i>e.g.</i> , as trade secret or as commercial or financial information that is privileged or confidential) |

Table 2. – Summary of Principal Changes to the Proposed Notification Procedure

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| Would not expressly require a signed certification regarding the representative and balanced nature of the GRAS notice | Expressly requires a signed certification that to the best of notifier's knowledge, the GRAS notice is a complete, representative, and balanced submission that includes unfavorable information, as well as favorable information, known to the notifier and pertinent to the evaluation of the safety and GRAS status of the use of the substance |
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| For a notified substance of natural | For a notified substance of natural biological |
| biological origin, would require source information such as genus and species | origin, requires source information that includes applicable data and information at the sub-species level (<i>e.g.</i> , variety, strain) in addition to genus and species |
| Would require the method of manufacture (excluding any trade secrets) | Requires a description of the method of manufacture of the notified substance in sufficient detail to evaluate the safety of the notified substance as manufactured; the description may include trade secret information |
| Would not expressly require relevant data | When necessary to demonstrate safety, expressly |
| and information bearing on the physical or | requires relevant data and information bearing on |
| other technical effect the notified substance | the physical or other technical effect the notified |
| is intended to produce | substance is intended to produce, including the quantity of the notified substance required to produce such effect |
| Would require consideration of dietary | Separates the statutory language of section |
| exposure as part of a comprehensive discussion of the data and information that you rely on to establish safety, using the | 409(c)(5)(A) and (B) of the FD&C Act into two distinct parts of the GRAS notice: (1) Part 3, which addresses how much of the notified |
| statutory language of section 409(c)(5)(A) and (B) of the FD&C Act | substance consumers would eat as part of the total diet (including exposure from its intended use and all sources in the diet), as well as how much |
| | consumers would eat of other substances (<i>e.g.</i> , contaminants or by-products); and (2) Part 6, |
| | which requires that a GRAS notice to address, in |
| | the narrative, the safety of the notified substance, |
| | considering all dietary sources and taking into account any chemically or pharmacologically |
| | related substances in such diet |
| Would require a "comprehensive discussion" of and citations to generally | Requires a narrative (Part 6 of a GRAS notice) |
| discussion" of, and citations to, generally available and accepted scientific data, | and a list of supporting data and information (Part 7 of a GRAS notice) |
| information, methods, or principles relied on | |
| to establish safety | |
| Would not require consideration of dietary | Expressly requires consideration of dietary |
| exposure as part of a comprehensive | exposure, regardless of whether the conclusion of |
| discussion of the data and information relied | GRAS status is through scientific procedures or |

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| on to establish safety for a conclusion of | through experience based on common use in food |
| GRAS status through experience based on common use in food | |
| | Requires that the GRAS notice either: (1) |
| Would require a comprehensive discussion of any reports of investigations or other | Identify, discuss, and place in context, data and |
| information that may appear to be | information that are, or may appear to be, |
| inconsistent with the GRAS determination | inconsistent with the conclusion of GRAS status; |
| meonsistent with the OKAS determination | or (2) state that the notifier has reviewed the |
| | available data and information and is not aware of |
| | any data and information that are, or may appear |
| | to be, inconsistent with the conclusion of GRAS |
| | status |
| Would not require identification of data and | If the notifier views any of the data and |
| information that viewed as exempt from | information in the notice as exempt from |
| disclosure under the FOIA | disclosure under the FOIA, requires the specific |
| | data and information to be identified |
| Would not require that explanation of how | Requires that explanation of how there could be a |
| there could be a basis for a conclusion of | basis for a conclusion of GRAS status if qualified |
| GRAS status if qualified experts generally | experts generally do not have access to non- |
| do not have access to non-public, safety- | public, safety-related data and information |
| related data and information | |
| Would require that the comprehensive | Uses the term "generally recognized" rather than |
| discussion include the basis for concluding | the term "consensus" |
| that there is consensus among qualified | |
| experts that there is reasonable certainty that | |
| the substance is not harmful under the | |
| intended conditions of use | |
| Was silent on whether you could submit an | Expressly provides for a timely "amendment" to a |
| amendment to a GRAS notice | GRAS notice before FDA responds to, or ceases |
| | to evaluate, a GRAS notice |
| Considered that it was implicit that notifier | Expressly provides that notifier may ask FDA to |
| could ask FDA to cease to evaluate a GRAS | cease to evaluate a GRAS notice, and expressly |
| notice | provides that FDA will inform notifier of its |
| FDA would acknowledge receipt of a | decision regarding the request FDA will conduct an initial evaluation of a |
| | submission to determine whether to file it as a |
| GRAS notice within 30 days of receipt | GRAS notice for further evaluation. If FDA files |
| | the submission as a GRAS notice, it will send a |
| | letter that informs the notifier of the date of filing. |
| | If FDA does not file the submission as a GRAS |
| | notice, it will send a letter informing the notifier |
| | of that fact and providing its reasons for not filing |
| | the submission as a GRAS notice. |
| FDA would respond to a GRAS notice in | Within 180 days of filing, FDA will with a letter |
| writing within 90 days of receipt | based on its evaluation of the notice. FDA may |
| | extend the 180 day timeframe by 90 days on an as |

| | needed basis. If FDA extends the timeframe, it will inform the notifier of the extension as soon as practicable but no later than within 180 days of filing. |
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| Was silent on procedures that apply when the intended conditions of use of a notified substance include use in a product or products subject to regulation by USDA's FSIS | Specifies procedures that apply when the intended conditions of use of a notified substance in human food include use in a product or products subject to regulation by USDA's FSIS. |
| FDA noted that, although the decision to submit a GRAS notice would be voluntary, the provisions governing the GRAS notification procedure, including the information to be submitted, would be mandatory | The data and information in a GRAS notice are considered a mandatory, rather than voluntary, submission for purposes of its status under the FOIA and FDA's public information requirements in part 20 |
| Was silent on whether notifier could submit additional information to a GRAS notice after FDA responded to it | Expressly provides for submission of a "supplement" to a GRAS notice after FDA has responded to a GRAS notice or ceased to evaluate it |
| Would presumptively convert any filed, pending GRAS affirmation petition to a notice on the effective date of the rule. If FDA did not receive an amendment from the petitioner within 90 days of the effective date of the rule, with information and statements analogous to those in the proposed "GRAS exemption claim," it would consider the converted petition to be inadequate as a notice and would send the petitioner a letter to that effect. | On the effective date of the rule, FDA will close the docket for any GRAS affirmation petition that is still pending. Any person who submitted a GRAS affirmation petition that is closed may submit a GRAS notice and request that we incorporate the GRAS affirmation petition. |